Cross-border transport of rescue dogs may spread rabies in Europe


Harmonisation of regulations in the European Union and the European Economic Area, as of January 1, 2012, has led to an increase in the number of rescue dogs imported to Norway from Eastern European countries, in particular Romania. Today the only requirements for dogs entering Norway are rabies vaccination and prophylactic *Echinococcus multilocularis* treatment. The aim of this study was to investigate the antibody levels to rabies virus in vaccinated rescue dogs and to examine if the dogs had sufficient antibody response according to the recommended titre $\geq 0.5$ IU/ml by the World Organisation for Animal Health (OIE). A significant proportion (53%, 95% CI (41% to 65%)) of imported rescue dogs from Eastern Europe were found to have inadequate titres after rabies vaccination. Moreover, 41 per cent of the dogs had antibody levels below or equal to 0.2 IU/ml, and among these, 14 dogs had titres $\leq 0.1$ IU/ml, which is considered negative in the fluorescent antibody virus neutralisation assay. This study indicates that the present regulation increases the risk of introducing rabies from member states where rabies is still prevalent to countries considered free from rabies.

Introduction

The transport of companion animals across borders provides a real threat for the spread and introduction of various infectious pathogens, including rabies virus. The European Union (EU) implemented a harmonised pet movement policy for non-commercial movement of dogs, cats and ferrets under EU regulation 998/2003 of the European Community (EU 2005). As member of the European Economic Area, Norway also follows this regulation. It states that (i) all animals should be identified by tattoo and/or microchip, (ii) be accompanied by a passport issued by a veterinarian authorised by the competent authority certifying valid anti-rabies vaccination, and (iii) a 21 day waiting period in case of primary vaccination. Until January 1, 2012, countries considered free of rabies were granted a temporary derogation from the policy, allowing them to implement specific regulations regarding the transport of pets across their borders. Until end of 2011, five countries (the UK, Ireland, Malta, Sweden and Norway) required an individual serological test for rabies neutralising antibodies before entry into the country (Fooks and others 2011). Today, identification by microchip, a passport certifying valid anti-rabies vaccination as well as prophylactic *Echinococcus multilocularis* treatment are the only entry requirement for dogs entering Norway. This change of movement policy has led to an increase in the number of rescue dogs imported from Eastern European countries for re-homing in Norway through advertisement on the internet. According to data recorded by the customs authority at Oslo Gardermoen airport, the non-commercial movement of dogs from the EU has increased from about 5000 in 2011 to approximately 7500 in 2012 (personal communication; Ole-Herman Næsund, Norwegian Food Safety Authority, January 2015). Since serious infectious diseases such as echinococcosis and rabies are endemic in Eastern Europe, a report on the health hazards linked to import of rescue dogs to Norway was requested by the Norwegian Food Safety Authority (Norwegian Veterinary Institute 2013). The current paper reports the results of an investigation of the antibody level to rabies virus in vaccinated rescue dogs imported to Norway. The aim was to examine if the internationally accepted threshold antibody titre of $\geq 0.5$ IU/ml was reached in these dogs.

Material and Methods

The criteria for inclusion in the study were that the dog (i) was considered a stray animal, that is, not under the direct control by a person, in its country of origin and (ii) had arrived from Romania, Hungary, the Balkans or the Baltic countries during 2012. Dog owners were encouraged to visit a veterinary clinic for blood sampling, analysis costs being covered by the Norwegian Food Safety Authority. A total of 75 blood samples were submitted to the Norwegian Veterinary Institute from veterinary clinics throughout the country and sent to the National Veterinary Institute in Sweden for analysis. The antibody responses were determined by the OIE approved fluorescent antibody virus neutralisation (FAVN) test (Cluquet and others 1998). A control group of 1766 owned dogs from Sweden, that had antibody titre analysis carried out at the same laboratory, was selected from a previous study. The dogs in this control group had received one injection of rabies vaccine and were sampled four months to six months after vaccination (Berndtsson and others 2011). An antibody titre $\geq 0.5$ IU/ml is the internationally accepted threshold after rabies vaccination of dogs (OIE Terrestrial manual 2015). Titres $\leq 0.1$ IU/ml are considered negative in the FAVN assay.
The blood samples from the rescue dogs were accompanied by a submission form containing information on age, breed and sex. In addition, passport details such as date of vaccination (reported for 56 of 75 dogs) and vaccine label (reported for 38 of 75 dogs) was requested. A number of different vaccines, both monovalent and polyvalent products, were used such as Rabisin or Eurican DHPPi+LR (Merial, France), Nobivac Rabies og Nobivac DHPPi+LR (Merk, the Netherlands), Biocan R (Biovetpra, Check Republic), Hexadog (M.C.I. Merial, Morocco), Vanguard Rabies (Pfizer, USA). Proportions and exact CIs were calculated using R V2.12.0 with EpiR package, and group comparisons were done using Fisher’s exact test.

**Results**

The screening of specific antibody titres to rabies virus in imported rescue dogs demonstrated that only 35 of the 75 dogs (proportion 47%, 95% exact CI (35% to 59%) showed a satisfactory antibody level ≥0.5 IU/ml. In addition, 51 dogs (41% (30% to 53%)) had titres ≤0.2 IU/ml and among these, 14 dogs (19% (11% to 29%)) had titres ≤0.1 IU/ml, which is considered negative in the FAVN assay (Fig 1). Among the 56 dogs with a reported vaccination date, 50 per cent had antibody titre <0.5 IU/ml.

Sixty-three of the 75 dogs came from Romania, 8 came from Hungary, and for 4 dogs the country of origin was not reported. All dogs imported from Hungary had antibody titres ≥0.5 IU/ml.

The 1766 dogs used as control group were tested four months to six months after vaccination. To compare the level of antibodies detected in vaccinated rescue dogs and conventionally owned dogs the data were restricted from the rescue dogs to the conventionally owned dogs, and for 4 dogs the country of origin was not reported. All dogs imported from Hungary had antibody titres ≥0.5 IU/ml.

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sufficient high levels of protective antibodies, and is therefore adequate for these types of movement. However, this is no longer the case when dogs are moved from rabies-endemic areas into rabies-free areas, particularly for free-roaming dogs which may unknowingly have been exposed to rabies virus before vaccination. The effect of vaccination on dogs already incubating rabies is debatable, and seems to depend on type of challenge (dose, route, natural or experimental) and time between challenge and vaccination (Hanlon and others 2002, Manickama and others 2008, Wilson and others 2010). Antibody titres alone are not able to reveal if animals are infected or not (Hanlon and others 2002, Manickama and others 2008), unless it is known that the animal has been observed over a time period longer than the maximum incubation period for rabies in which case rabies can be ruled out. The present waiting time of 21 days following primary vaccination is considered too short to ensure that vaccinated dogs do not incubate rabies (EFSA, 2006). This has resulted in understandable concern in cases where people have been bitten by recently imported rescue dogs. Postexposure prophylaxis has been needed, and systematic pre-exposure prophylaxis for veterinarians is considered. It is worrying that the relaxation in movement policy has led to increased adoption of rescue dogs from member states where rabies is still prevalent. The majority of rescue dogs came from Romania where the number of reported rabies cases during 2012 was 318 in wild animals and 139 in domestic animals, including 52 dogs and 30 cats (FLI 2014). In these cases, the non-negligible risk that those dogs may have been exposed to the rabies virus before capture and rabies vaccination should be considered. In addition, these results suggest that the level of compliance with the regulation may be low. Goddard and others (2012) showed that a 20 per cent non-compliance to the present regulation decreased the predicted number of years between rabies introduction to the UK from 211 (90% CI 177 to 247) to 144 (90% CI 125 to 163), compared with full compliance. The present results suggest that compliance could be even lower. Low compliance with the regulation raises concern about other health issues as well, such as the treatment for Echinococcus multilocularis before entering free countries.

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